

RELEASED IN FULL

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- We all agree that the deteriorating security situation in the refugee camps, particularly in Zaire, is one of the most important regional issues that must be resolved quickly in order to see peace restored to Rwanda.
- The UNSYG has yet to present to the Security Council his recommendations for addressing the security problem, although we are aware of several ideas being considered.
- Our view is that we must act quickly to forestall further violence and a return to open warfare. We need to agree on a plan, get it adopted by the UN and implement it.
- Our idea involves two steps. The first step is for UNHCR to hire a contract guard force which could be fielded quickly--hopefully within the next few weeks. This contract force would provide protection to international relief workers; ensure equitable delivery of humanitarian assistance to refugees; assist UNHCR in conducting a refugee registration; and through its presence reduce intimidation of refugees.
- The second step is for the Security Council to authorize a new mandate -- either by expanding UNAMIR's mandate or authorizing a separate mandate -- with, at the minimum, robust Chapter VI rules. We propose a "bubble" concept, comprised of at least 2-3 competent battalions, whereby one

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battalion would provide daytime security to refugees and humanitarian relief workers, while another battalion (or several) would move from camp to camp to provide full, 24-hour security for a limited period to allow refugees wishing to return to Rwanda to depart free of intimidation from any ex-FAR or militia in the camp.

-- By providing such a force and hopefully reducing the intimidation of the ex-FAR, militias and civilian authorities, we should be able to test the as-yet unproven hypothesis that the bulk of the refugees would return home if it were not for the overwhelming intimidation. Obviously, deployment of UNAMIR and human rights monitors to more locations inside Rwanda and concrete GOR steps to address land claims must be part of this effort.

-- If this plan is to work -- and there is no guarantee that it will -- we will need to expand on it quickly, and move boldly to implement it. If the international community, be it government or NGO, is interested in moving Rwanda toward reconciliation and peace, we must show it by our actions.

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